

**BEFORE THE
PUBLIC SERVICE COMMISSION OF
SOUTH CAROLINA
DOCKET NO. 2010-3-E**

In the Matter of
Annual Review of Base Rates
for Fuel Costs for
Duke Energy Carolinas, LLC

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**DIRECT TESTIMONY OF
THOMAS C. GEER FOR DUKE ENERGY
CAROLINAS, LLC**

1 **Q. PLEASE STATE YOUR NAME, ADDRESS, AND POSITION.**

2 A. My name is Thomas C. Geer. My business address is 526 South Church Street,
3 Charlotte, North Carolina. I am Vice President of Nuclear Engineering for Duke
4 Energy Carolinas, LLC (“Duke Energy Carolinas” or the “Company”).

5 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DUKE ENERGY**
6 **CAROLINAS?**

7 A. As Vice President of Nuclear Engineering, I am responsible for corporate
8 engineering support of our nuclear fleet including fuel management, reactor core
9 design, nuclear safety analysis, reload analysis methods, nuclear technical services,
10 and nuclear fuel procurement.

11 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
12 **PROFESSIONAL EXPERIENCE.**

13 A. I graduated from Texas A&M University with Bachelor of Science and Master of
14 Science degrees in Nuclear Engineering. I began my career at Duke Energy
15 Corporation (formerly Duke Power Company) in 1982 and have held a variety of
16 technical and leadership roles with both Duke Energy Carolinas and Duke
17 Engineering and Services, Inc., including positions at McGuire and Catawba nuclear
18 stations, the Yucca Mountain Project in Nevada, and the Hanford Tank Farms near
19 Richland, Washington. I assumed my current role in 2004. I am a registered
20 professional engineer in the states of North Carolina and South Carolina.

21 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
22 **PROCEEDING?**

1 A. The purpose of my testimony is to (1) provide information regarding the Company's
2 nuclear fuel purchasing practices, (2) provide costs for the June 2009 through May
3 2010 review period, and (3) describe changes forthcoming in the October 2010
4 through September 2011 billing period.

5 **Q. YOUR TESTIMONY INCLUDES 2 EXHIBITS. WERE THESE EXHIBITS**
6 **PREPARED BY YOU OR AT YOUR DIRECTION AND UNDER YOUR**
7 **SUPERVISION?**

8 A. Yes. These exhibits were prepared at my direction and under my supervision, and
9 consist of Geer Exhibit 1 (The Nuclear Fuel Cycle), which is a graphical
10 representation of the nuclear fuel cycle, and Geer Exhibit 2 (Nuclear Fuel
11 Procurement Practices).

12 **Q. PLEASE DESCRIBE THE COMPONENTS THAT MAKE UP NUCLEAR**
13 **FUEL.**

14 A. In order to prepare uranium for use in a nuclear reactor, it must be processed from an
15 ore to a ceramic fuel pellet. This process is commonly broken into four distinct
16 industrial stages: 1) mining and milling; 2) conversion; 3) enrichment; and 4)
17 fabrication. This process is illustrated graphically in Geer Exhibit 1.

18 Uranium is often mined by either surface (*i.e.*, open cut) or underground
19 mining techniques, depending on the depth of the ore deposit. The ore is then sent to
20 a mill where it is crushed and ground-up before the uranium is extracted by leaching,
21 the process in which either a strong acid or alkaline solution is used to dissolve the
22 uranium. Once dried, the uranium oxide ("U₃O₈") concentrate – often referred to as
23 yellowcake – is packed in drums for transport to a conversion facility. Alternatively,

1 uranium may be mined by in situ leach (“ISL”) in which oxygenated groundwater is
2 circulated through a very porous ore body to dissolve the uranium and bring it to the
3 surface. ISL may also use slightly acidic or alkaline solutions to keep the uranium in
4 solution. The uranium is then recovered from the solution in a mill to produce U_3O_8 .

5 After milling, the U_3O_8 must be chemically converted into uranium
6 hexafluoride (“ UF_6 ”). This intermediate stage is known as conversion, and it
7 produces the feedstock required in the isotopic separation process.

8 Naturally occurring uranium primarily consists of two isotopes, 0.7% U-235
9 and 99.3% U-238. Most of this country’s nuclear reactors (including those of the
10 Company) require U-235 concentrations in the 3-5% range to operate a complete
11 cycle of 18 to 24 months between refueling outages. The process of increasing the
12 concentration of U-235 is known as enrichment. The two commercially available
13 enrichment processes, gaseous diffusion and gas centrifuge, first heat the UF_6 to
14 create a gas. Then, using the mass differences between the uranium isotopes, the
15 natural uranium is separated into two gas streams, one being enriched to the desired
16 level of U-235, known as low enriched uranium, and the other being depleted in U-
17 235, known as tails.

18 Once the UF_6 is enriched to the desired level, it is converted to uranium
19 dioxide (“ UO_2 ”) powder and formed into pellets. This process, and the subsequent
20 steps of inserting the fuel pellets into fuel rods and bundling the rods into fuel
21 assemblies for use in nuclear reactors, is referred to as fabrication. For McGuire and
22 Catawba, new fuel assembly orders by the Company in the billing period are
23 planned for cycle lengths of approximately 18 months. For Oconee, new fuel

1 assembly orders by the Company are planned during the billing period to support the
2 transition from cycle lengths of 18 months to approximately 24 months. The length
3 of a cycle is the duration of time between when a unit starts up after refueling and
4 when it starts up after its next refueling.

5 For fuel batches recently loaded into Duke Energy Carolinas' reactors,
6 uranium concentrates have represented approximately 30% of the total direct fuel
7 cost. The cost of conversion services, enrichment services, and fabrication services
8 have represented approximately 5%, 45%, and 20%, respectively. The Company
9 expects that the uranium concentrates component will increase its relative
10 percentage of total direct fuel cost in the future due to the recent market price
11 increases experienced in this sector relative to historical norms.

12 **Q. PLEASE PROVIDE A SUMMARY OF DUKE ENERGY CAROLINAS'**
13 **NUCLEAR FUEL PROCUREMENT PRACTICES.**

14 A. As set forth in Geer Exhibit 2, Duke Energy Carolinas' nuclear fuel procurement
15 practices involve computing near and long-term consumption forecasts, establishing
16 nuclear system inventory levels, projecting required annual fuel purchases,
17 qualifying suppliers, requesting proposals, negotiating a portfolio of spot and long-
18 term contracts from diverse sources of supply, assessing spot market opportunities,
19 and monitoring deliveries against contract commitments. For uranium concentrates,
20 conversion, and enrichment services, Duke Energy Carolinas relies extensively on
21 long-term contracts to cover the largest portion of its forward requirements. By
22 staggering long-term contracts over time for these components of the nuclear fuel
23 cycle, the Company's purchases within a given year consist of a blend of contract

1 prices negotiated at different periods in the markets, which has the effect of reducing
2 the Company's exposure to price volatility. Diversifying fuel suppliers reduces the
3 Company's exposure to possible disruptions from any single source of supply. Due
4 to the technical complexities of changing fabrication services suppliers, Duke
5 Energy Carolinas generally sources these services to a single domestic supplier on a
6 plant-by-plant basis using multi-year contracts.

7 **Q. WHAT CHANGES HAVE OCCURRED IN THE COST OF THE VARIOUS**
8 **STAGES OF NUCLEAR FUEL DURING THE REVIEW PERIOD?**

9 A. At the same time the spot market price of uranium concentrates increased to a record
10 high of \$138.00/lb in June 2007, the long-term market price for uranium increased to
11 a record high of \$95.00/lb. Since then, both the spot and long-term market prices
12 have declined, ~70% and ~40% respectively. During the review period, the spot
13 market price oscillated in the \$40 to \$55/lb range before ending the period at
14 \$41.75/lb. In that same period, long-term market price declined from \$65.00/lb to
15 \$58.00/lb. The Company's average unit cost of uranium concentrates during the
16 review period was \$40.36/lb, an increase from the average cost of \$19.48/lb in the
17 prior review period.

18 Industry consultants believe uranium market prices need to remain high in
19 comparison to historic norms in order to provide the economic incentive for the
20 exploration, mine construction, and production necessary to support future industry
21 uranium requirements.

22 For enrichment, the spot market price has almost doubled since the lows
23 experienced in calendar year 2000 while the long-term market price has increased

1 more than 45% since it was first published in August, 2004. The spot market price
2 was \$163.00/Separative Work Unit (“SWU”) at the beginning of the review period
3 and decreased to \$153.00/SWU by the end of the period. In the same period, the
4 long-term price has declined \$6 to \$157.00/SWU. One hundred percent of the
5 Company’s enrichment purchases during the review period were delivered under
6 long-term contracts negotiated at lower market prices prior to the review period.
7 This mitigated the impact of higher market prices on the Company during the review
8 period. The average unit cost of the Company’s purchases of enrichment services
9 during the review period was \$105.63/SWU, a slight decrease as compared to the
10 \$107.33/SWU during the previous review period and still notably less than market
11 prices in the same period. As existing enrichment contracts in the Company’s
12 portfolio expire, they will be replaced with contracts that are anticipated to contain
13 higher delivery prices. These higher prices will be reflected in future periods as fuel
14 assemblies using such enrichment are fabricated and loaded into the Company’s
15 reactors.

16 Market prices for fabrication services have begun to increase in recent years.
17 The most significant impact to the unit cost of fabrication services purchased in the
18 review period occurred as a result of contract amendments the Company executed to
19 ensure delivery of reliable fuel designs for Oconee, McGuire, and Catawba nuclear
20 stations. These amendments contributed to an increase of approximately 12% to the
21 average unit cost of the Company’s fabrication supply during the review period as
22 compared to the previous review period.

1 Although the unit cost of the Company's purchases of conversion slightly
2 decreased from \$7.79/kilogram Uranium ("kgU") as UF₆ in the prior review period
3 to \$7.42/kgU as UF₆ during the review period, these costs have a limited impact on
4 the overall fuel expense rate given that the dollar amounts for these purchases
5 represent a relatively minor portion of the Company's total direct fuel cost.

6 **Q. WHAT CHANGES DO YOU EXPECT IN THE COMPANY'S NUCLEAR**
7 **FUEL COSTS IN THE BILLING PERIOD?**

8 A. Duke Energy Carolinas anticipates an increase in nuclear fuel expense through the
9 billing period. Because fuel is typically expensed over two to three operating cycles
10 – roughly three to five years – Duke Energy Carolinas' nuclear fuel expense for the
11 billing period will be determined by the cost of fuel assemblies loaded into the
12 reactors during the review period, as well as prior periods. Much of the fuel residing
13 in the reactors during the billing period was obtained under contracts negotiated
14 prior to the recent market price increases. However, newer contracts reflecting
15 increasing price trends are now contributing to a portion of the uranium, enrichment,
16 and fabrication costs reflected in the total fuel expense. In addition, the ongoing
17 transition to a new design with significantly improved reliability at Oconee will
18 increase fuel requirements and costs because the new design is less efficient from a
19 uranium utilization perspective.

20 As a result, the average fuel expense is expected to increase from 0.48 cents
21 per kilowatt hour ("kWh"), incurred in the review period, to approximately 0.56
22 cents per kWh in the billing period. As fuel with a low cost basis is discharged from

1 the reactor and lower priced legacy contracts continue to expire, nuclear fuel
2 expense is anticipated to experience further increases in the future.

3 **Q. WHAT STEPS IS THE COMPANY TAKING TO PROVIDE STABILITY IN**
4 **ITS NUCLEAR FUEL COSTS AND TO MITIGATE AGAINST PRICE**
5 **INCREASES IN THE VARIOUS COMPONENTS OF NUCLEAR FUEL?**

6 A. As I discussed earlier and as described in Geer Exhibit 2, for uranium concentrates,
7 conversion, and enrichment services, Duke Energy Carolinas relies extensively on
8 staggered long-term contracts to cover the largest portion of its forward
9 requirements. By staggering long-term contracts over time, the Company's
10 purchases within a given year consist of a blend of contract prices negotiated at
11 many different periods in the markets, which has the effect of smoothing out the
12 Company's exposure to price volatility.

13 The effectiveness of the above strategy depends on the willingness of fuel
14 suppliers to offer certain pricing mechanisms under long-term contracts, *e.g.*, fixed
15 prices, base escalated prices, or caps on market index prices. The Company found
16 that during periods in which the uranium spot market prices were rapidly increasing
17 (*e.g.*, 2003 through 2007), suppliers became reluctant to offer these pricing
18 mechanisms. Instead, uranium suppliers offered contracts with delivery prices tied
19 to future market prices with no ceiling price and very high floor prices. As a result,
20 the Company adjusted its strategy by purchasing uranium in the spot market and
21 holding it to meet future requirements. As uranium prices have decreased from the
22 peak market price in 2007, suppliers are beginning to again offer reasonable pricing

1 terms under long-term contracts, which provide improved opportunities to obtain
2 supplies under long-term contracts.

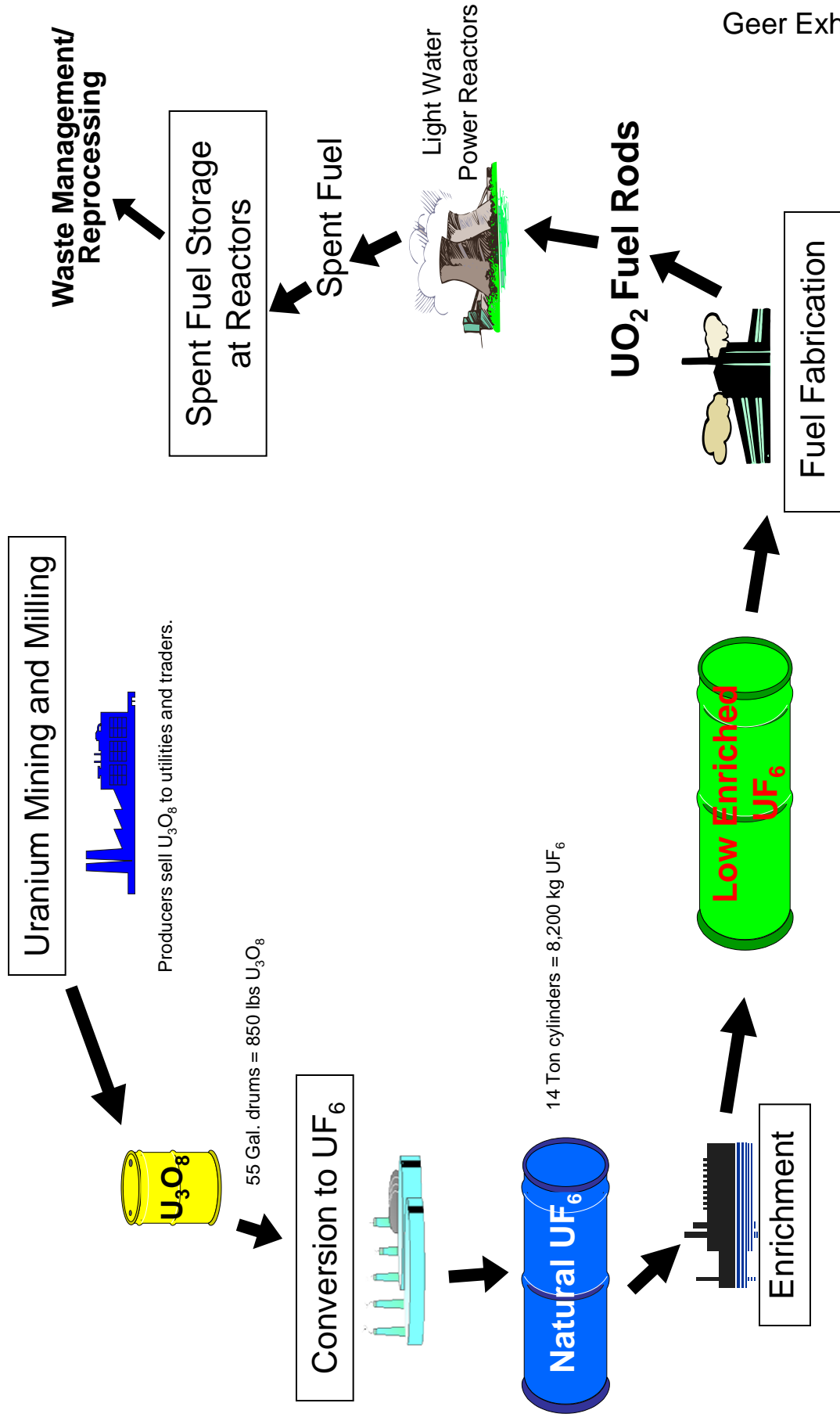
3 The Company is also working with its fuel vendors to develop alternative
4 fuel assembly design options that offer improved uranium utilization without
5 sacrificing reliability. These are long-term projects, however, as the typical product
6 development time for a major fuel assembly design change can range from eight to
7 ten years to allow for adequate design development, laboratory testing, and in-
8 reactor verification of the design. Such improved designs would be expected to help
9 mitigate increases in uranium and enrichment costs in future years.

10 Although costs of certain components of nuclear fuel are expected to
11 increase in future years, nuclear fuel costs on a cents per kWh basis will likely
12 continue to be a fraction of the cents per kWh cost of fossil fuel. Therefore,
13 customers will continue to benefit from the Company's diverse generation mix and
14 the strong performance of its nuclear fleet through lower fuel costs than would
15 otherwise be the case absent the significant contribution of nuclear generation to
16 meeting customers' demands.

17 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

18 **A.** Yes, it does.

The Nuclear Fuel Cycle



Duke Energy Carolinas Nuclear Fuel Procurement Practices

The Company's nuclear fuel procurement practices are summarized below.

- Near and long-term consumption forecasts are computed based on factors such as: nuclear system operational projections given fleet outage/maintenance schedules, adequate fuel cycle design margins to key safety licensing limitations, and economic tradeoffs between required volumes of uranium and enrichment necessary to produce the required volume of enriched uranium.
- Nuclear system inventory targets are determined and designed to provide: reliability, insulation from short-term market volatility, and sensitivity to evolving market conditions. Inventories are monitored on an ongoing basis.
- On an ongoing basis, existing purchase commitments are compared with consumption and inventory requirements to ascertain additional needs.
- Qualified suppliers are invited to make proposals to satisfy additional or future contract needs.
- Contracts are awarded based on the most attractive evaluated offer, considering factors such as price, reliability, flexibility and supply source diversification/portfolio security of supply.
- For uranium concentrates, conversion and enrichment services, long term supply contracts are relied upon to fulfill the largest portion of forward requirements. By staggering long-term contracts over time, the Company's purchases within a given year consist of a blend of contract prices negotiated at many different periods in the markets, which has the effect of smoothing out the Company's exposure to price volatility. Due to the technical complexities of changing suppliers, fabrication services are generally sourced to a single domestic supplier on a plant-by-plant basis using multi-year contracts.
- Spot market opportunities are evaluated from time to time to supplement long-term contract supplies as appropriate based on comparison to other supply options.
- Delivered volumes of nuclear fuel products and services are monitored against contract commitments. The quality and volume of deliveries are confirmed by the delivery facility to which Duke Energy Carolinas has instructed delivery. Payments for such delivered volumes are made after Duke Energy Carolinas' receipt of such delivery facility confirmations.